

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-25 NEA-10 ISO-00 ACDA-19 CIAE-00

PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03

USIA-15 TRSE-00 SAJ-01 DODE-00 H-03 NSC-10 SS-20

OIC-04 DRC-01 AID-20 CEQ-02 COA-02 COME-00 EB-11

EPA-04 NSF-04 SCI-06 FRB-02 XMB-07 OPIC-12 CIEP-02

LAB-06 SIL-01 OMB-01 STR-08 /250 W

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R 031015Z DEC 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2796

INFO ALL CSCE CAPITALS 64

AMEMBASSY LISBON

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USINT CAIRO

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT

C O N F I D E N T I A L GENEVA 6362

VIENNA ALSO FOR USDEL MBFR

E.O.11652 GDS

TAGS PFOR

SUBJ CSCE STAGE II HIGHLIGHTS - NOVEMBER 26-30

SUMMARY: WORK ON SUBSTANCE PROGRESSED SLOWLY THIS WEEK AS THE
CONFERENCE TURNED ITS ATTENTION TO PRACTICAL ARRANGEMENTS FOR
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THE DRAFTING STAGE. THERE WAS WIDESPREAD FEELING THAT THIS
WOULD BEGIN IN JANUARY, AND IT WAS INFORMALLY AGREED THAT
CHRISTMAS BREAK WOULD BE DECEMBER 14-JANUARY 14. INTERESTED
DELEGATIONS WILL PRESENT THEIR VIEWS ON POST-CONFERENCE

FOLLOW-ON ACTIVITY AT DECEMBER 13 MEETING OF COORDINATING COMMITTEE. AGREEMENT WAS REACHED TO PERMIT CONTRIBUTIONS BY UNESCO TO SUBCOMMITTEES ON SCIENCE/TECHNOLOGY, CULTURE AND EDUCATION. END SUMMARY.

1. WORK METHODS DURING DRAFTING--WITH GENERAL ACCEPTANCE THAT DRAFTING WILL BEGIN IN JANUARY, DISCUSSIONS IN COMMITTEE MEETINGS AND CORRIDORS HAVE CENTERED ON METHODS OF WORK DURING THIS KEY PHASE. MOST FORMULAS BEING ADVANCED BY DELEGATIONS ARE BASED ON A SEVERE REDUCTION IN NUMBER OF FORMAL MEETINGS, WITH BASIC WORK TAKING PLACE IN INFORMAL GROUPS.

2. FORTHCOMING DISCUSSION OF FOLLOW-ON--COORDINATING COMMITTEE HAS AGREED TO HEAR DEC 13 THOSE DELEGATIONS WHO HAVE IDEAS ON POLITICAL FOLLOW-ON ACTIVITY AND WHO FEEL CSCE PROGRESS JUSTIFIES OPENING DISCUSSION OF THIS SUBJECT NOW. IN ADDITION TO CZECH PROPOSAL FOR A CONSULTATIVE COMMITTEE, WE UNDERSTAND THAT ROMANIA, YUGOSLAVIA, SPAIN, FINLAND AND FRG MAY HAVE CONCRETE PROPOSALS FOR POLITICAL FOLLOW-ON, SOME OF WHICH MAY BE PRESENTED ON DEC 13.

3. PRINCIPLES GUIDING RELATIONS BETWEEN STATES--EASTERN COUNTRIES ARGUED, AGAINST CONSIDERABLE OPPOSITION, THAT IMPLEMENTATION OF HUMAN RIGHTS IS A PURELY DOMESTIC MATTER, AND THAT THE ONLY LEGITIMATE BASIS FOR INTERNATIONAL CONCERN IS THE INTEREST OF OTHER STATES IN MAINTAINING PEACE AND SECURITY. THESE DIFFERENCES DID NOT CENTER ON DEFINITION OF RIGHTS THEMSELVES AND IT MAY THEREFORE BE POSSIBLE TO OVERCOME THEM IN DRAFTING.

4. MILITARY SECURITY--THIS SUBCOMMITTEE SPENT THE WEEK DISCUSSING ASPECTS OF PRIOR NOTIFICATION OF MILITARY MANEUVERS/MOVEMENTS. SOVIETS AND PACT ALLIES AGAIN STRONGLY DEFENDED THEIR VERY LIMITED APPROACH TO THIS QUESTION WHILE A FEW NEUTRALS APPEARED TO BE EXPLORING COMPROMISE IDEAS. NATO CAUCUS MET THREE TIMES TO WORK OVER PROPOSED BELGIAN PAPER ON CONFIDENCE BUILDING MEASURES (CBM'S) WHICH BELGIANS INDICATED WOULD BE CIRCULATED IN NATO. BELGIANS HOPE TO TABLE PAPER AS A STATEMENT OF NATIONAL CONFIDENTIAL

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VIEWS BEFORE CHRISTMAS RECESS. ITALIAN REP ANNOUNCED IN CAUCUS THAT THEY ARE NOW PREPARED TO SUPPORT ADVANCE NOTIFICATION OF MOVEMENTS, PROVIDED QUALIFICATIONS APPLIED TO INTERNAL MOVEMENTS.

5. SPECIAL WORKING BODY ON IMPLEMENTATION OF THE PRINCIPLES--AT THE END OF FIVE WEEKS OF DEBATE ON THE SWISS PROPOSAL FOR A CONVENTION ON PEACEFUL SETTLEMENT OF DISPUTES, THE SOVIETS UNEQUIVOCALLY REJECTED A SUGGESTION BY ITALY, GREECE, CANADA, AND AUSTRIA THAT A COMPROMISE MIGHT BE FOUND INVOLVING ACCEPTANCE OF COMPULSORY SETTLEMENT IN LIMITED, CLEARLY DEFINED SPHERES. BUT SOVIETS INDICATED THAT WORK SHOULD GO ON TO FIND SOME BASIS FOR COMPROMISE. BARRING SOME UNLIKELY SOVIET REVERSAL, THE SWISS PROPOSAL AS PRESENTLY CONSTITUTED APPEARS TO BE DEAD, ALTHOUGH

IT COULD BE REVIVED IN MODIFIED FORM.

6. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT--YUGOSLAV PROPOSAL THAT CSCE REITERATE EUROPEAN RESPONSIBILITIES TOWARD DEVELOPING COUNTRIES RECEIVED NOMINAL AND QUALIFIED SUPPORT IN FULL COMMITTEE, WITH TURKEY, PORTUGAL AND ROMANIA INDICATING EMPHASIS SHOULD BE ON DEVELOPING EUROPEAN COUNTRIES. SCIENCE/TECHNOLOGY SUBCOMMITTEE PAPERS TABLED BY NATO CO-SPONSORS EVOKED LIVELY DEBATE IN FINAL SESSIONS OF THIS SUBCOMMITTEE BEFORE CHRISTMAS BREAK, WITH INSUFFICIENT TIME TO DEVELOP THEMES, ESPECIALLY ON OBSTACLES TO COOPERATION. DISCUSSION OF THIS SUBJECT WILL CONTINUE IN JANUARY. OTHER AREAS SUBCOMMITTEE FOCUSED ON MIGRANT LABOR AND TOURISM, WITH EAST AGAIN MAKING POINT THAT DISCUSSION OF FREER MOVEMENT OF PERSONS BELONGED IN SUBCOMMITTEE ON HUMAN CONTACTS. COMMERCIAL EXCHANGES, INDUSTRIAL COOPERATION, AND ENVIRONMENT SUBCOMMITTEES DID NOT MEET.

7. HUMANITARIAN COOPERATION--"CATALOGS" LISTING ALL PROPOSALS TABLED TO DATE WERE INTRODUCED INTO FOUR SUBCOMMITTEES AND SPARKED DIALOGUE THROUGHOUT THE WEEK. WHILE EAST MADE NO MEANINGFUL CONCESSIONS, DISCUSSIONS WERE FOCUSED ON SPECIFIC TEXTS AND IT NOW APPEARS THAT "CATALOGS" WILL PROVIDE BASIS FOR INTENSIVE DISCUSSION UP TO CHRISTMAS BREAK. IN FULL COMMITTEE CANADA AND UK VIGOROUSLY REITERATED WESTERN POSITION THAT PREAMBLE TO SPECIFIC AGREED MEASURES IS UNNECESSARY AND UNDESIRABLE, ESPECIALLY AS EAST IS SEEKING TO INCORPORATE RESTRICTIVE PRINCIPLES THAT WOULD EVENTUALLY RAISE DOUBTS IN WESTERN PUBLIC OPINION ABOUT IMPLEMENTATION OF THESE MEASURES. NONETHELESS, EASTERN POSITION ON CONFIDENTIAL

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PREAMBLE REMAINS FIRM AND WILL CLEARLY BE SUBJECT OF CONTINUING DEBATE.

8. COMMENT--BREZHNEV'S REMARKS IN NEW DELHI THAT CSCE WORK IS "NO SIMPLE MATTER," AND THAT THE "ARGUMENTS, DISCUSSIONS AND DIPLOMATIC STRUGGLES" GOING ON HERE "COULD BE FORESEEN" CONFIRM OUR IMPRESSION THAT THE SOVIETS HAVE COME TO THE CONCLUSION THAT CSCE WILL BE LONGER AND MORE DIFFICULT THAN THEY HAD HOPED. THIS NEW TONE HAS BEEN REFLECTED HERE IN MANY WAYS, BUT MOST EMPHATICALLY IN THE EAST'S RECENT ACCEPTANCE OF A LONGER, MORE CAREFULLY ORGANIZED AND PREPARED DRAFTING PERIOD. AT THE SAME TIME, BREZHNEV'S REFERENCE TO THE "EDIFICE OF EUROPEAN PEACE AND COOPERATION" WHICH "WILL GRADUALLY REPLACE THE PRESENT DIVISION OF THE CONTINENT INTO OPPOSING MILITARY-POLITICAL BLOCS," REITERATES THE HIGH LEVEL OF SOVIET INTEREST IN THE POLITICAL FOLLOW-ON ACTIVITY THAT CSCE WILL SHORTLY START TO DISCUSS. THE COLLISION OF SOVIET AMBITIONS HERE WITH THE CONSERVATIVE VIEWS OF MOST NATO COUNTRIES WILL MAKE DEBATE ON THIS ISSUE SOME OF THE MOST SIGNIFICANT OF THE CONFERENCE. BASSIN

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USNMR SHAPE
USCINCEUR
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